

4.9 HYDROLOGY AND WATER QUALITY

4.9.1 INTRODUCTION

The purpose of this analysis is to analyze the potential hydrology and water quality related impacts under the California Environmental Quality Act (CEQA) of the proposed California State University (CSU), San Diego State University (SDSU) New Student Housing Project (project or proposed project). The analysis contained in this chapter is based on the Hydrology and Water Quality Technical Report for SDSU New Student Housing Project, prepared by Dudek in February 2017 and provided as **Appendix I**, as well as design information provided by SDSU.

4.9.2 METHODOLOGY

Potential impacts related to water quality and hydrology are evaluated based on the anticipated changes in topography, land cover, drainage infrastructure, and water pollutant sources associated with the proposed project. The assessment considers the sensitivity of the surrounding environment and downstream waters to project-related impacts, as well as the effectiveness of standard industry practice with regard to hydrology and hydraulics, including required compliance with applicable permits, laws, and regulations. Accordingly, this report provides a review of the proposed project's regulatory context, development standards pertaining to water quality, and their applicability to campus improvements. Drainage designs, stormwater runoff calculations, and the selection/sizing of low impact design features included herein is based on the Preliminary Drainage Study for West Campus Housing prepared by Snipes-Dye Associates (**Appendix I**). This Chapter is supported by data, publications, and resources provided by public agencies such as the U.S. Geological Survey (USGS), the State Water Resources Control Board (SWRCB), the San Diego Regional Water Quality Control Board (RWQCB), and the City of San Diego (City) Stormwater Division.

The analysis contained in this Chapter is based on design information provided by SDSU. As the engineering and design of the proposed project proceed to final stages for each phase of the proposed project, the project engineer will perform the calculations necessary to refine the location, design, and size of stormwater and water quality features, if necessary, to remain compliant with applicable stormwater standards. While exact details regarding the stormwater drainage design may be further refined as the design process moves forward, the project's proposed uses, overall footprint, and stormwater discharge locations will not change and,

therefore, the conclusions reached in this report would be unaffected by any changes in stormwater drainage design specifics.

4.9.3 EXISTING CONDITIONS

This section describes the existing conditions in the proposed project area and identifies the applicable regulatory setting.

4.9.3.1 EXISTING ENVIRONMENTAL SETTING

The SDSU campus is located atop a mesa terrace intersected by canyon drainages on its east and west sides, each of which drains into the Alvarado Creek Canyon that makes up the northern border of the campus. Alvarado Creek is a tributary to the San Diego River, which eventually discharges into the Pacific Ocean immediately south of Mission Bay. The surrounding region is a broad urbanized coastal plain bounded by the Pacific Ocean to the west and by foothills and mountains to the east. Prior to development of the campus and surrounding area, the topography was characterized by deeply incised drainage canyons dissecting the relatively level mesa, which is commonly called “Montezuma Mesa,” at the location of the main SDSU campus. Chapultepec Hall and the adjacent Parking Lot 9 (formerly “U” Parking Lot) were constructed at the head of an unnamed canyon, where a wedge of fill soil¹ was placed to accommodate construction. Fill soils appear to extend to an estimated maximum depth of approximately 15 feet beneath the north-central edge of Parking Lot 9 (URS 2013).

The canyon to the north of the site splits into two “arms” that extend along the western and eastern sides of the existing residence hall and parking lot. Existing drainage from the project site, a portion of the Sport Complex and Remington Road, and off-campus development around the rim of the canyon is directed to these two arms, which are referred to in this report as the western creek and eastern creek. Both are unnamed ephemeral² drainages that meet near the northern tip of the campus property boundary, and convey storm flows further to the north-northeast to a culvert that under crosses I-8 for delivery into Alvarado Creek. Alvarado Creek is the closest USGS “blue line” stream to the project site. In this location, Alvarado Creek consists

¹ Fill soils are placed over natural terrain to create level sites for roads, structures, and parking lots. In the project area, they consist of lean to fat clays, gravels, silty sand, and clayey sand.

² Flowing only briefly during and following a period of rainfall.

of a concrete trapezoidal channel and flows in an easterly direction along the north side of I-8. There are no natural water bodies within the construction footprint of the proposed project. Please see **Figure 4.9-1, Lower San Diego River Watershed Map**, **Figure 4.9-2, Local Hydrology Map**, and **Figure 4.9-3, Existing Drainage Patterns**.

4.9.3.1.1 CLIMATE

The climate of San Diego County (County) is characterized by warm, dry summers and mild, wet winters. The average rainfall is about 10–13 inches per year, most of which falls between November and March. The average mean temperature for the area is approximately 65 degrees Fahrenheit (°F) in the coastal zone and 57°F in the surrounding foothills (San Diego RWQCB 2016).

4.9.3.1.2 WATERSHED HYDROLOGY

Regional Watersheds

The USGS Watershed Boundary Dataset delineates watersheds according to hydrologic units, which are nested within one another according to the scale of interest. USGS identifies hydrologic units by name and by hydrologic unit code (HUC). For example, at a statewide scale, hydrologic units consist of large regions and sub-regions draining to a common outlet. At a statewide scale, the proposed project is within the 11,100-square-mile “Southern California Coastal” subregion (HUC 1807), which identifies areas that eventually drain to the Pacific Ocean versus those that drain to the interior deserts of California. At the highest level of detail for the Watershed Boundary Dataset, the proposed project would be located within the Murray Reservoir sub-watershed of the Lower San Diego River watershed (**Table 4.9-1, Watershed Designations by Agency/Source**, lists the agency/source, HUC number, name and size. (See also **Figure 4.9-4, Lower San Diego River Watershed**.)

In managing water resources, the SWRCB and the local “co-permittees”³ classify watersheds in a hierarchical system similar to the USGS Watershed Boundary Dataset, but with somewhat different watershed names and boundaries. These geographic boundaries are likewise

³ The stormwater co-permittees are the owners of municipal separate storm sewer systems (MS4s) through which urban runoff discharges into waters of the United States within the San Diego region. Together, the 18 cities, the County of San Diego (County), the Port of San Diego, and the Regional Airport Authority implement the National Pollutant Discharge Elimination System (NPDES) Permit.

watershed based, but are typically referred to as hydrologic basins. These basins generally constitute the geographic basis around which many surface water quality problems and goals/objectives are defined. The proposed project would be located within the Mission San Diego hydrologic sub-area (Basin No. 9.07.1.1), one of the many sub-areas within the San Diego RWQCB (Table 4.9-1).

Table 4.9-1
Watershed Designations by Agency/Source

| Agency/Source | HUC/Basin No. | Watershed Name | Size (Sq. Miles) |
|---------------------------------|---------------|--|------------------|
| USGS Watershed Boundary Dataset | 180703 | Laguna–San Diego Coastal accounting unit | 8,787 |
| | 18070304 | San Diego cataloguing unit | 2,499 |
| | 1807030407 | Lower San Diego River watershed | 260 |
| | 180703040704 | Murray Reservoir sub-watershed | 27 |
| San Diego RWQCB Basin Plan | 9 | San Diego region | 6,277 |
| | 9.07 | San Diego hydrologic unit | 708 |
| | 9.07.1 | Lower San Diego hydrologic area | 279 |
| | 9.07.1.1 | Mission San Diego hydrologic sub-area | 93 |

Sources: USGS 2017; San Diego RWQCB 2016.

Notes: HUC = hydrologic unit code; sq miles = square miles

Local Watersheds

All stormwater runoff in the drainage area of the proposed project site presently is collected and eventually discharged to Alvarado Creek through a 42-inch reinforced concrete pipe (RCP) owned and maintained by Caltrans underneath I-8 (Caltrans 1981). I-8 is built on a substantial fill slope that crosses the natural canyon, thereby requiring conveyance of water under I-8 through a pipe culvert. **Figure 4.9-3, Local Hydrology Map**, shows the approximate location of the Caltrans RCP, the approximate area that drains to the RCP, and how it connects to Alvarado Creek.

Basin characteristics and flow statistics for Alvarado Creek and the unnamed drainage were determined using the USGS web application “StreamStats” (**Appendix I**). StreamStats is a web-based geographic information system (GIS) that provides an assortment of analytical tools that are useful for water resources planning and management and for preliminary engineering design applications. StreamStats allows users to obtain streamflow statistics, drainage basin characteristics, and peak-flow characteristics for user-selected sites on streams. Basin characteristics for Alvarado Creek at the Caltrans RCP outlet and for the ephemeral drainage at the Caltrans RCP inlet are provided in **Table 4.9-2, Selected Basin Characteristics for Alvarado**

Creek and Unnamed Ephemeral Drainage. Because there are no stream gauges at either location, flow estimates are based on regional regression equations that allow the extrapolation of streamflow statistics based on computed watershed characteristics. Knowledge of the watershed size and flow characteristics of downstream receiving waters is useful in determining the degree of influence the proposed project would have on existing flow patterns.

Table 4.9-2
Selected Basin Characteristics for Alvarado Creek and Unnamed Ephemeral Drainage

| Parameter | Alvarado Creek at Caltrans RCP Outlet | Unnamed Ephemeral Drainage at Caltrans RCP Inlet |
|--|---|--|
| <i>Basin Characteristics</i> | | |
| Watershed Area (acres, approximate) | 7,488 acres | 64 acres |
| Mean annual precipitation (inches) | 13.6 inches | 12.4 inches |
| Elevation at outlet | 153 feet amsl | 193 feet amsl |
| Average basin elevation (minimum – maximum) (feet NAVD88) | 602 (137–1,530) | 371 (208–444) |
| Mean basin slope computed from 30-meter Digital Elevation Model | 9.0% | 20.7% |
| Impervious area determined from NLCD 2011 imperviousness dataset | 50.4% | 33.5% |
| Length of the longest flow path | 7 miles | <1 mile |
| <i>Flow Estimates (90% Prediction Interval)</i> | | |
| 2-year Peak Flow (cubic feet/second) | 134 (24.2 – 745) | 5.1 (<1 – 31.8) |
| 10-Year Peak Flow (cubic feet/second) | 735 (272 – 1,980) | 16.0 (5.5 – 46.9) |
| 25-year Peak Flow (cubic feet/second) | 1,140 (500 – 2,610) | 19.2 (7.8 – 47.7) |
| 100-Year Peak Flow (cubic feet/second) | 1,860 (863 – 4,020) | 23.1 (9.8 – 54.4) |

Source: Appendix B.

Notes: amsl = above mean sea level

4.9.3.1.3 SITE TOPOGRAPHY AND DRAINAGE

The site topography consists of natural vegetated slope land, sloping northerly descending toward I-8, excepting the areas occupied by buildings and the parking lots. The elevation of the property boundary of the proposed project varies from about 280 feet above mean sea level (amsl) at the northernmost corner where the eastern and western drainages meet, to about 440 feet amsl at the southern boundary along Remington Road (SanGIS 2003). The developed portion of the site occurs on flattened pads separated by retaining walls, with elevations in the range of 410 to 440 feet amsl.

The project site and off-site areas of the SDSU campus that contribute drainage to the canyon were identified in the drainage study prepared by Snipes-Dye Associates, which is included as **Appendix A**. Existing stormwater drainage is discharged directly to both arms of the canyon, i.e., the eastern drainage and western drainage, without treatment. **Figure 4.9-4, Existing Drainage Patterns**, and **Table 4.9-3, Existing Drainage Basins**, describe the drainage basins and how stormwater is handled and discharged from each. The runoff coefficient (“C” value in **Figure 4.9-4** and **Table 4.9-3**) considers factors such as evaporation, absorption, transpiration, and surface storage to determine the amount of precipitation that becomes runoff. It is determined based on the imperviousness of the drainage basin and the character of soils. The soils within the study area are Hydrologic Group D soils, indicating high runoff potential. The higher the curve number value, the higher the runoff potential.

Table 4.9-3
Existing Drainage Basins

| Basin Name | Area (Acres) | Runoff Coefficient (C) | Description |
|------------|--------------|------------------------|---|
| Basin A | 2.39 | 0.79 | Basins A through C cover a portion of the Sport Complex and Remington Road. Runoff from these areas is collected in curb-inlet and catch basins then discharged to the natural vegetated slope on the northern side of Remington Road through a 24-inch corrugated metal pipe and a 12-inch corrugated metal pipe, both located west of Chapultepec Hall. |
| Basin B | 1.44 | 0.63 | |
| Basin C | 0.70 | 0.9 | |
| Basin D | 0.68 | 0.85 | Basin D consists of Chapultepec Hall, the retail building, and the multi-purpose building. Runoff from rooftops and courtyard areas is collected and discharged over the same natural vegetated slope, north of Chapultepec Hall through a 12-inch PVC pipe. |
| Basin E | 4.42 | 0.35 | Portion of property boundary within the western drainage and canyon. |
| Basin F | 1.93 | 0.79 | Basins G and F consist of Parking Lot 9 (formerly “U” Parking Lot) and the vegetated fill slope immediately bordering the lot to the north. The runoff from this area is discharged over the natural vegetated slope and outfalls into the eastern drainage located on the neighboring property to the north. |
| Basin G | 0.44 | 0.35 | |

Source: Appendix I.

Appendix I includes a hydrology analysis, based upon the 100-year, 6-hour storm event of the existing flows using the Advanced Engineering Software and IntelliSolve Hydroflow programs. In the pre-development conditions, the peak runoff discharges at the outfalls to the westerly creek (Basins A, B, C, D, and E) and the easterly creek (Basins F and G) were calculated to be 15 cubic feet per second (cfs) and 8 cfs, respectively. In the pre-project condition, the project site and the off-site contributing basins to the south together discharge a total of 23 cfs in the 100-year storm at the point where the eastern drainage and western drainage meet (**Appendix I**).

4.9.3.1.4 FLOOD HAZARDS

Federal Emergency Management Agency (FEMA) Flood Insurance Rate Maps identify flood zones and areas that are susceptible to 100-year and 500-year floods. Based on a review of the Flood Insurance Rate Maps for San Diego County, the site of the proposed project is not located within a 100- or 500-year floodplain (SanGIS 2015) (see **Figure 4.9-3**). The FEMA flood zones in the vicinity are limited to areas on either side of Alvarado Creek, north of I-8. Furthermore, the site of the proposed project, due to its elevation of over 400 feet amsl on the Montezuma Mesa and its inland location, is not subject to dam inundation or tsunami hazards.

4.9.3.1.5 WATER QUALITY

Runoff conveyed and discharged by municipal stormwater systems has been identified by local, regional, and national research programs as one of the principal causes of water quality problems in urban areas, such as the City of San Diego. This runoff potentially contains a host of pollutants including trash, debris, bacteria, viruses, oil, grease, sediments, nutrients, metals, and toxic chemicals. These contaminants can adversely affect the beneficial uses of receiving creeks, coastal waters, associated wildlife habitat, and public health. Urban runoff pollution is a problem during rainy seasons and throughout the year due to urban water uses that discharge non-stormwater runoff via dry weather flows to the stormwater conveyance system (City of San Diego 2016a).

Land development and construction activities introduce the following water quality concerns:

- Contribution of pollutants to receiving waters based on the creation of new impervious surfaces and the permanent “use” of the project site
- Contribution of pollutants to receiving waters based on the removal or change of vegetation during construction
- Contribution of pollutant-based sediment transport caused by increased impervious cover and the resultant increased erosive force
- Significant alteration of drainage patterns

When residential, industrial, office, or recreational areas are developed, new impervious areas are created (roads, parking lots, structures, etc.). Since the natural landscape’s ability to infiltrate and cleanse urban runoff is “capped” by the impervious surfaces, rainfall that would have normally percolated into the soil is instead converted to runoff that flows directly to downstream creeks, bays, and beaches. This phenomenon is especially pronounced at low-intensity rainfall events.

Historic increases in impervious cover have increased the frequency and intensity of stormwater flows that occur within the region’s watercourses (City of San Diego 2016a).

As described in detail in **Section 3.2.1**, Clean Water Act (CWA) Section 303(d) requires states to develop a list of waters that do not meet water quality standards. These waters are called “water quality limited segments.” The list in this case classifies seven segments within the San Diego hydrologic unit as impaired water bodies. Three of these are located in areas that runoff water from the proposed project potentially could reach. The three impaired bodies are Alvarado Creek, the San Diego River (Lower), and the Pacific Ocean Shoreline (San Diego River Mouth at Dog Beach). The pollutant/stressors and potential sources for these impaired water bodies are identified in **Table 4.9-4, Section 303(d) List of Water Quality Limited Segments**.

Table 4.9-4
Section 303(d) List of Water Quality Limited Segments

| Location | Pollutant/ Stressor | Potential Source | Proposed TMDL Completion | Estimated Size Affected |
|---|------------------------|---|--------------------------------|-------------------------------|
| Alvarado Creek | Selenium | Other urban runoff | 2021 | 6 miles |
| San Diego River (Lower) | Enterococcus | Nonpoint source, point source, urban runoff/storm sewers | 2021 | 16 miles |
| | Fecal coliform | Nonpoint source, point source, urban runoff/storm sewers, wastewater | 2009 | 16 miles |
| | Low dissolved oxygen | Unknown nonpoint source, unknown point source, urban runoff/storm sewers | 2019 | 16 miles |
| | Manganese | Source unknown | 2021 | 16 miles |
| | Nitrogen | Nonpoint source, point source, urban runoff/storm sewers | 2021 | 16 miles |
| | Phosphorus | Unknown nonpoint source, unknown point source, urban runoff/storm sewers | 2019 | 16 miles |
| | Total dissolved solids | Flow regulation/modification, natural sources, unknown nonpoint source, unknown point source, urban runoff/storm sewers | 2019 | 16 miles |
| | Toxicity | Nonpoint sources, other urban runoff, unknown point source | 2021 | 16 miles |
| Pacific Ocean Shoreline, San Diego Hydrologic Unit (San Diego River Mouth, aka Dog Beach) | Enterococcus | Sources unknown | 2021 | 0.03 mile |
| | Total coliform | Unknown nonpoint source, unknown point source, urban runoff/storm sewers | 2010 | 0.03 mile |

Source: SWRCB 2012.

Notes: TMDL = total maximum daily load.

Urban runoff/storm sewers are a potential source of fecal coliform, low dissolved oxygen, phosphorus, and total dissolved solids in the San Diego River (Lower). Nonpoint/point sources

are a potential source of indicator bacteria at the Pacific Shoreline, San Diego hydrologic unit. **Table 4.9-5, Probable Pollutants Causing Section 303(d) Impairment Listing**, is excerpted from the City's Stormwater Standards Manual and presents the probable pollutants causing CWA Section 303(d) impairment listing for the three impaired water bodies located downstream of the site of the proposed project.

Table 4.9-5
Probable Pollutants Causing Section 303(d) Impairment Listing

| Probable Pollutants | Eutrophic | Benthic Community Degradation | Sediment Toxicity | Toxicity (in Stormwater Runoff) | Low Dissolved Oxygen |
|-----------------------------|-----------|-------------------------------|-------------------|---------------------------------|----------------------|
| Sediments | — | — | — | — | — |
| Nutrients | X | — | — | — | X |
| Heavy Metals | — | X | X | — | — |
| Organic Compounds | — | X | X | — | X |
| Trash and Debris | — | — | — | — | X |
| Oxygen-Demanding Substances | X | — | — | — | X |
| Oil and Grease | — | — | — | — | — |
| Bacteria and Viruses | — | — | — | — | — |
| Pesticides | — | — | — | X | — |

Source: City of San Diego 2016a.

4.9.3.1.6 GROUNDWATER

A groundwater basin is defined as a hydrogeologic unit containing one large aquifer, as well as several connected and interrelated aquifers. All major watersheds in the San Diego region contain groundwater basins. The proposed project site is outside of the groundwater basin as defined by the San Diego County Water Authority footprint and is over 1 mile east of the Mission Valley Groundwater Basin (**Figure 4.9-4, Mission Valley Groundwater Basin**). Drained by the San Diego River, this basin underlies an east-west trending valley and is bounded by lower-permeability San Diego, Poway, and Lindavista Formations (DWR 2004). The principal water-bearing deposit is alluvium consisting of medium to coarse-grained sand and gravel. This alluvium has an average thickness of 80 feet and a maximum thickness of about 100 feet (DWR 2004). The Mission Valley groundwater aquifer is described in **Table 4.9-6**.

Table 4.9-6
Mission Valley Groundwater Aquifer

| Aquifer | Description | Thickness |
|---------------------|---|------------------------------|
| Shallow Alluvium | Quaternary age medium to coarse-grained sand and gravel | Approximately 80–100 feet |
| San Diego Formation | Thick accumulation of older, semi-consolidated alluvial sediments | Generally less than 100 feet |

Source: DWR 2004.

No groundwater, seeps, or springs were observed during site investigations at the project site; however, the occurrence of groundwater can fluctuate seasonally and with changes in land use (URS 2013).

4.9.4 RELEVANT PLANS, POLICIES, AND ORDINANCES

This section describes the applicable regulatory plans, policies, and ordinances relevant to the proposed project.

Federal

Clean Water Act

The CWA, as amended by the Water Quality Act of 1987, is the major federal legislation governing water quality (33 U.S.C. 1251 et seq.). The objective of the CWA is “to restore and maintain the chemical, physical, and biological integrity of the Nation’s waters.” The CWA establishes basic guidelines for regulating discharges of both point and non-point sources⁴ of pollutants into the waters of the United States. The CWA requires that states adopt water quality standards to protect public health, enhance the quality of water resources, and ensure implementation of the CWA. Relevant sections of the CWA are as follows:

- **Sections 303 and 304** provide for water quality standards, criteria, and guidelines. Under Section 303(d) of the CWA, the State of California is required to develop a list of impaired water bodies that do not meet water quality standards and objectives.

⁴ Point source discharges are those emanating from a pipe or discrete location/process, such as an industrial processes or wastewater discharge. Non-point source pollutants are those that originate from numerous diffuse sources and land uses, and which can accumulate in stormwater runoff or in groundwater.

California is required to establish total maximum daily loads (TMDLs) for each pollutant/stressor. A TMDL defines how much of a specific pollutant/stressor a given water body can tolerate and still meet relevant water quality standards. Once a water body is placed on the Section 303(d) List of Water Quality Limited Segments, it remains on the list until a TMDL is adopted and the water quality standards are attained, or there is sufficient data to demonstrate that water quality standards have been met, and delisting from the Section 303(d) list should take place. The water quality impairments relevant to the proposed project are shown in **Table 4.9-4**, and the basin planning process that establishes beneficial uses and associated water quality objectives are further described in **Section 3.2.2**.

- **Section 401 (Water Quality Certification)** requires an applicant for any federal permit that proposes an activity that may result in a discharge to waters of the United States to obtain certification from the state that the discharge will comply with other provisions of the CWA. This process is known as the Water Quality Certification/Waste Discharge Requirements process.
- **Section 402 (National Pollutant Discharge Elimination System)** establishes the National Pollutant Discharge Elimination System (NPDES), a permitting system for the discharge of any pollutant (except for dredged or fill material) into waters of the United States. This permit program is administered by the SWRCB and the nine RWQCBs, which have several programs that implement individual and general permits related to construction activities, stormwater runoff quality, and various kinds of non-stormwater discharges.
- **Section 404 (Discharge of Dredged or Fill Material into Waters of the United States)** establishes a permit program for the discharge of dredged or fill material into waters of the United States. This permit program is jointly administered by the U.S. Army Corps of Engineers and the U.S. Environmental Protection Agency (EPA).

Numerous agencies have responsibilities for administration and enforcement of the CWA. At the federal level this includes the EPA, the U.S. Army Corps of Engineers, the Bureau of Reclamation, and the major federal land management agencies such as the U.S. Forest Service and the Bureau of Land Management. At the state level, with the exception of tribal lands, the California EPA and its sub-agencies, including the SWRCB, have been delegated primary responsibility for administering and enforcing the certain provisions of the CWA in California. At the local level, the San Diego RWQCB, municipalities, and special districts (including CSU) have implementation and enforcement responsibilities under the CWA.

Federal Antidegradation Policy

The federal antidegradation policy (40 CFR Section 131.12) is designed to protect water quality and water resources. The policy requires states to develop statewide antidegradation policies and identify methods for implementing them. State antidegradation policies and implementation measures must include the following provisions: (1) existing instream uses and the water quality necessary to protect those uses shall be maintained and protected; (2) where existing water quality is better than necessary to support fishing and swimming conditions, that quality shall be maintained and protected unless the state finds that allowing lower water quality is necessary for important local economic or social development; and (3) where high-quality waters constitute an outstanding national resource, such as waters of national and state parks, wildlife refuges, and waters of exceptional recreational or ecological significance, that water quality shall be maintained and protected. State permitting actions must be consistent with the federal Antidegradation Policy.

State

Porter–Cologne Water Quality Control Act

The Porter–Cologne Water Quality Control Act (codified in the California Water Code, Section 13000 et seq.) is the primary water quality control law for California. Whereas the CWA applies to all waters of the United States, the Porter–Cologne Act applies to waters of the state⁵, which includes isolated wetlands and groundwater in addition to federal waters. The Porter-Cologne Act grants the SWRCB and the nine RWQCBs power to protect water quality and is the primary vehicle for implementation of California’s responsibilities under the federal CWA. The Porter-Cologne Act also grants the SWRCB and the nine RWQCBs authority and responsibility to adopt plans and policies, to regulate discharges of waste to surface and groundwater, to regulate waste disposal sites, and to require cleanup of discharges of hazardous materials and other pollutants. Further, the Porter–Cologne Act establishes reporting requirements for unintended discharges of any hazardous substance, sewage, or oil or petroleum product.

⁵ “Waters of the state” are defined in the Porter–Cologne Act as “any surface water or groundwater, including saline waters, within the boundaries of the state” (California Water Code, Section 13050(e)).

The act requires a “Report of Waste Discharge” for any discharge of waste (liquid, solid, or otherwise) to land or surface waters that may impair a beneficial use of surface or groundwater of the state. California Water Code Section 13260 subdivision (a) requires that any person discharging waste or proposing to discharge waste, other than to a community sewer system, that could affect the quality of the waters of the state, to file a Report of Waste Discharge with the applicable RWQCB. For discharges directly to surface water (waters of the United States), an NPDES permit is required, which is issued under both state and federal law; for other types of discharges, such as waste discharges to land (e.g., spoils disposal and storage), erosion from soil disturbance, or discharges to waters of the state (such as groundwater and isolated wetlands), Waste Discharge Requirements (WDRs) are required and are issued exclusively under state law. WDRs typically require many of the same BMPs and pollution control technologies as required by NPDES-derived permits.

California Antidegradation Policy

The California Antidegradation Policy, otherwise known as the Statement of Policy with Respect to Maintaining High Quality Water in California, was adopted by the SWRCB (State Board Resolution No. 68-16) in 1968. Unlike the Federal Antidegradation Policy, the California Anti-Degradation Policy applies to all waters of the state, not just surface waters. The policy requires that, with limited exceptions, whenever the existing quality of a water body is better than the quality established in individual Basin Plans (see description below), such high quality must be maintained and discharges to that water body must not unreasonably affect any present or anticipated beneficial use of the water resource.

Water Quality Control Plan for the San Diego Basin

The California legislature has assigned the primary responsibility to administer and enforce statutes for the protection and enhancement of water quality, including the Porter–Cologne Act and portions of the CWA, to the SWRCB and its nine RWQCBs. The San Diego RWQCB implements the Water Quality Control Plan for the San Diego Basin (Basin Plan), which designates beneficial uses, establishes water quality objectives, and contains implementation programs and policies to achieve those objectives for all waters addressed through the plan (California Water Code Sections 13240–13247). The Porter–Cologne Act also provides the RWQCBs with authority to include within their Basin Plan water discharge prohibitions applicable to particular conditions, areas, or types of waste. The Basin Plan is continually updated to include amendments related to implementation of TMDLs, revisions of programs and policies within the San Diego RWQCB region, and changes to beneficial use designations

and associated water quality objectives. The Basin Plan is the guiding document that establishes water quality standards for the region.

The Basin Plan for each region provides quantitative and narrative criteria for a range of water quality constituents applicable to certain receiving water bodies and groundwater basins within the San Diego Basin. Specific criteria are provided for the larger, designated water bodies within the region, as well as general criteria or guidelines for ocean waters, bays and estuaries, inland surface waters, and ground waters. In general, the narrative criteria require that degradation of water quality not occur due to increases in pollutant loads that will adversely impact the designated beneficial uses of a water body. The beneficial uses that have the potential to be affected by the proposed project are shown in **Table 4.9-7, Summary of Beneficial Uses of Inland Surface Water: San Diego River, Unnamed Tributary, and Alvarado Creek**. Definitions are provided in **Table 4.9-8, Basin Plan List of Beneficial Uses**. The Basin Plan also lists groundwater quality objectives for bacteria, chemical constituents, pesticides, radioactivity, salinity, tastes and odors, and toxicity.

Table 4.9-7
Summary of Beneficial Uses of Inland Surface Water: San Diego River, Unnamed Tributary, and Alvarado Creek

| | Basin Number | Beneficial Uses ¹ | | | | | | | | | |
|------------------------------------|-----------------|------------------------------|-----|-----|------|-------|-------|------|------|------|------|
| | | MUN | AGR | IND | PROC | REC 1 | REC 2 | BIOL | WARM | WILD | RARE |
| Inland Surface Waters | | | | | | | | | | | |
| San Diego River | 907.11 | + | X | X | — | X | X | X | X | X | X |
| Unnamed Tributaries | 907.11 | + | X | X | — | X | X | — | X | X | X |
| Alvarado Creek | 907.11 | + | X | X | — | X | X | — | X | X | — |
| Groundwater | | | | | | | | | | | |
| Mission San Diego HSA ² | 907.11 | P | X | X | X | — | — | — | — | — | — |

Source: San Diego RWQCB 2016.

Notes: + = excepted from MUN (State Board Resolution No. 88-63, Sources of Drinking Water Policy); X = existing beneficial use; HSA = hydrologic sub-area; P = potential beneficial use.

¹ See Table 4.9-8 for definitions.

² These beneficial uses do not apply west of the eastern boundary of the right-of-way of I-5 and this area is excepted from the sources of drinking water policy.

Table 4.9-8
Basin Plan List of Beneficial Uses

| Beneficial Use | Description |
|--|--|
| MUN – Municipal and Domestic Supply | Uses of water for community, military, or individual water supply systems including, but not limited to, drinking water supply. |
| AGR – Agricultural Supply | Uses of water for farming, horticulture, or ranching including, but not limited to, irrigation, stock watering, or support of vegetation for range grazing. |
| IND – Industrial Services Supply | Uses of water for industrial activities that do not depend primarily on water quality including, but not limited to, mining, cooling water supply, hydraulic conveyance, gravel washing, fire protection, or oil well re-pressurization. |
| PROC – Industrial Process Supply | Uses of water for industrial activities that depend primarily on water quality. |
| FRSH – Freshwater Replenishment | Uses of water for natural or artificial maintenance of surface water quantity or quality (e.g. salinity). |
| GWR – Groundwater Recharge | Uses of water for artificial recharge of groundwater for purpose of future extraction, maintenance of water quality, or halting of saltwater intrusion into freshwater aquifers. |
| REC I – Contact Water Recreation | Uses of water for recreational activities involving body contact with water, where ingestion of water is reasonably possible. These uses include, but are not limited to, swimming, wading, water skiing, skin and scuba diving, surfing, whitewater activities, fishing, and use of natural hot springs. |
| REC II – Non-Contact Water Recreation | Uses of water for recreational activities involving proximity to water, but not normally involving contact with water where ingestion is reasonably possible. These uses include, but are not limited to, picnicking, sunbathing, hiking, beachcombing, camping, boating, tidepool and marine life study, hunting, sightseeing, or aesthetic enjoyment in conjunction with the above activities. |
| WARM – Warm Freshwater Habitat | Uses of water that support warm water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish or wildlife, including invertebrates. |
| COLD – Cold Freshwater Habitat | Uses of water that support cold water ecosystems including, but not limited to, preservation or enhancement of aquatic habitats, vegetation, fish, or wildlife, including invertebrates. |
| WILD – Wildlife Habitat | Uses of water that support terrestrial ecosystems including, but not limited to, the preservation and enhancement of terrestrial habitats, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), or wildlife water and food sources. |
| RARE – Threatened or Endangered Species | Uses of water that support habitats necessary, at least in part, for the survival and successful maintenance of plant or animal species established under state or federal law as rare, threatened or endangered. |
| NAV – Navigation | Uses of water for shipping, travel, or other transportation by private, military, or commercial vessels. |
| COMM – Commercial and Sport Fishing | Uses of water for commercial or recreational collection of fish, shellfish, or other organisms including, but not limited to, uses involving organisms intended to human consumption or bait process. |
| BIOL – Preservation of Biological Habitats of Special Significance | Uses of water that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, or Areas of Special Biological Significance (ASBS), where the preservation or enhancement of natural resources requires special protection. |
| EST – Estuarine Habitat | Uses of water that support estuarine habitat ecosystems including, but not limited to, preservation or enhancement of estuarine habitats, vegetation, fish, shellfish, or wildlife (e.g., estuarine mammals, waterfowl, shorebirds). |
| MAR – Marine Habitat | Uses of water that support marine ecosystems including, but not limited to, preservation or enhancement of marine habitats, vegetation such as kelp, fish, shellfish, or wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates or wildlife water and food sources). |
| AQUA – Aquaculture | Uses of water for aquaculture or mariculture operations including, but not limited to, propagation, cultivation, maintenance, or harvesting of aquatic plants and animals for human consumption and bait. |
| MIGR – Migration of Aquatic Organisms | Uses of water that support habitats necessary for migration, acclimatization between fresh and salt water. |

**Table 4.9-8
Basin Plan List of Beneficial Uses**

| Beneficial Use | Description |
|---|--|
| SPWN – Spawning, Reproduction, and/or Early Development | Uses of water that support high quality aquatic habitats suitable for reproduction and early development of fish. This use is applicable only for the protection of anadromous fish. |
| SHELL – Shellfish Harvesting | Uses of water that support habitats suitable for collection of filter-feeding shellfish (e.g., clams, oysters and mussels) for human consumption, commercial, or sport purposes. |

Source: San Diego RWQCB 2016.

General NPDES Permits and WDRs

To enable efficient permitting under both the CWA and the Porter–Cologne Act, the SWRCB and the RWQCBs administer permit programs that group similar types of activities with similar threats to water quality. These “general permit” programs include the Phase II Small Municipal Separate Storm Sewer System (MS4)⁶ Permit, the construction general permit, and other general permits for low-threat discharges. The construction stormwater program and the Small MS4 Permit are administered by the SWRCB, while other general WDRs are administered by the San Diego RWQCB. Point source discharges or other activities that threaten water quality that are not covered under a general permit must seek individual NPDES permits and/or WDRs, depending on the type, location and destination of the discharge. For these type of discharges, the initial step in the process is to submit a “Report of Waste Discharge” to the San Diego RWQCB, which then determines the appropriate permitting pathway.

Table 4.9-9, State and Regional Water Quality-Related Permits and Approvals, lists the water-quality-related permits that would apply to certain actions conducted under the proposed project, each of which is further described below.

⁶ A Small MS4 is defined as a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, man-made channels, or storm drains) that serve populations of less than 100,000 persons.

Table 4.9-9
State and Regional Water Quality-Related Permits and Approvals

| Program/ Activity | Order Number/ NPDES Number | Permit Name | Affected Area/ Applicable Activity |
|--|--|--|--|
| Construction Stormwater Program | SWRCB Water Quality Order 2009-0009-DWQ/ CAS000002, as amended | NPDES General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit) | Statewide/Construction-related land disturbance of > 1 acre. |
| Phase II Small MS4 Program | SWRCB Water Quality Order 2013-0001-DWQ/ CAS000004, as amended | Waste Discharge Requirements for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems (Small MS4 Permit) | All Regulated Small MS4 systems; New Development and Redevelopment Projects within the Small MS4 service area. |
| "Low Threat" Discharges to Land and/or Groundwater | R9-2014-0041 | Conditional Waivers of Waste Discharge Requirements for Low Threat Discharges in the San Diego Region (including construction dewatering discharges) | San Diego region |

Construction General Permit (SWRCB Order 2009-0009-DWQ, as amended)

For stormwater discharges associated with construction activity in the State of California, the SWRCB has adopted the General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Construction General Permit) to avoid and minimize water quality impacts attributable to such activities. The Construction General Permit applies to all projects in which construction activity disturbs 1 acre or more of soil. Construction activity subject to this permit includes clearing, grading, and disturbances to the ground, such as stockpiling and excavation. The Construction General Permit requires the development and implementation of a Stormwater Pollution Prevention Plan (SWPPP), which would specify water quality BMPs designed to reduce or eliminate pollutants in stormwater discharges and authorized non-stormwater discharges from the construction site. Routine inspection of all BMPs is required under the provisions of the Construction General Permit, and the SWPPP must be prepared and implemented by qualified individuals as defined by the SWRCB.

To receive coverage under the Construction General Permit, the project applicant must submit a Notice of Intent and permit registration documents to the SWRCB. Permit registration documents include completing a construction site risk assessment to determine appropriate coverage level; detailed site maps showing disturbance area, drainage area, and BMP

types/locations; the SWPPP; and where applicable, post-construction water balance calculations and active treatment systems design documentation.

Small MS4 Permit (SWRCB Order 2013-0001-DWQ, as amended)

For stormwater discharges from Small MS4s, the SWRCB has adopted Waste Discharge Requirements for Stormwater Discharges from Small Municipal Separate Storm Sewer Systems (Small MS4 Permit) (Water Quality Order 2013-0001-DWQ). MS4 Permits were issued in two phases. Under Phase I, which started in 1990, the RWQCBs adopted NPDES stormwater permits for medium (serving between 100,000 and 250,000 people) and large (serving 250,000 people) municipalities. As part of Phase II, the SWRCB adopted a general permit for the discharge of storm water from Small MS4s (Water Quality Order No. 2003-0005-DWQ) to provide permit coverage for smaller municipalities serving less than 100,000 people. SWRCB updated and revised the Small MS4 Permit under Water Quality Order 2013-0001-DWQ on February 5, 2013, which became effective on July 1, 2013 for a 5-year permit term. SDSU is identified as a permittee subject to the Small MS4 Permit. The surrounding municipalities (i.e., the City of San Diego) and Caltrans are subject to a separate Phase I MS4 Permits (Order No. R9-2013-0001, as amended and Water Quality Order No. 2012-0011-DWQ, as amended, respectively).

The Small MS4 Permit consists of several program elements: Program Management, Public Involvement/Participation, Illicit Discharge Detection and Elimination, Construction Site Storm Water Runoff Control, Pollution Prevention/Good Housekeeping for Permittee Operations, Post Construction Storm Water Management for New Development and Re-development, Water Quality Monitoring Requirements, Program Effectiveness Assessment, and Annual Reporting. Besides requiring implementation of construction site BMPs and performance criteria and design guidelines for development within the Small MS4s service area, the Small MS4 Permit also requires operators to map their outfalls, properly maintain the storm drain system, educate the public on pollution prevention, and monitor and report on the quality of MS4 discharges to receiving waters so that the effectiveness of the program can be evaluated. Collectively, the program elements are designed to ensure discharges from the storm drain system do not contain pollutant loads at levels that violate water quality standards and Basin Plan objectives and policies (such as a TMDL for a CWA Section 303(d) impaired water body). Implementation of the program elements are the responsibility of the Small MS4 operator, in this case, SDSU.

Of particular relevance to the proposed project is that the Small MS4 Permit requires Regulated Projects⁷ to implement post-construction measures in the form of site design, source control, stormwater treatment measures, and baseline hydromodification management measures to reduce the discharge of pollutants in storm-water to the MEP. These include:

- **Source Control Measures:** Source control measures seek to avoid introduction of water quality pollution/degradation in the first instance. Source control strategies include things like covering refuse/trash areas, properly managing outdoor storage of equipment/materials, minimizing use of pesticides and fertilizers in landscaping, using sumps or special area drains to send non-stormwater discharges to the sewer, ensuring regular grounds maintenance, etc.
- **Site Design Measures:** Site design measures require early assessment and evaluation of how site conditions, such as soils, vegetation, and flow paths will influence the placement of buildings and paved surfaces. The evaluation is used to meet the goals of capturing and treating runoff and maximizing opportunities to mimic natural hydrology. Options for site design measures include preserving trees, buffering natural water features, disconnecting impervious surfaces, and using green roofs or porous pavement.
- **Treatment Control Measures:** Treatment control measures retain, treat and/or infiltrate the site runoff produced under normal circumstances, controlling both the quality and quantity of stormwater released to the stormwater conveyance system and natural receiving waters. In most situations, this means implementing structural BMPs (e.g., infiltration, bioretention and/or rainfall harvest and re-use) to address the volume and rate of runoff produced by 85th percentile storm⁸ (i.e., design capture volume). The Small MS4 permit requires regulated projects to prioritize stormwater capture (e.g., infiltration and/or harvest and re-use) unless site conditions (e.g., low-permeability soils) make it infeasible

⁷ Regulated Projects are defined in Section E.12.c of Water Quality Order 2013-0001-DWQ, and include all projects that create and/or replace 5,000 square feet or more of impervious surface, not including detached single-family home projects that are not part of a larger plan of development; interior remodels; routine maintenance or repair within the existing footprint; or linear underground/overhead projects.

⁸ The 85th percentile storm represents a value of rainfall, in inches, such that 85% of the observed 24-hour rainfall totals within the historical record will be less than that value.

- **Hydromodification Measures:** Hydromodification measures are required for projects that create or replace 1 or more acres of impervious surfacing so that post-project runoff shall not exceed the estimated pre-project flow rate for the 2-year, 24-hour storm. If the project creates or replaces less than 1 acre of impervious surfaces and the project demonstrates that post-project flows from the site are less than pre-project flows, then no hydromodification measures from Section E.12.e.(ii)(f) from the Phase II Small MS4 General Permit are required.
- **Operation and Maintenance Requirements:** The Small MS4 Permit requires that maintenance agreements stay in place with each property to ensure permanent treatment control measures developed on site are properly maintained and/or repaired in accordance with the stormwater quality control plan.

The aforementioned site design, treatment control, and hydromodification measures are often collectively referred to as “Low Impact Development” standards (or LID design). The proposed project meets the criteria as a Regulated Project and, thus, is required to comply with the stormwater management requirements of the Small MS4 Permit.

Conditional Waivers of Waste Discharge Requirements for Low-Threat Discharges in the San Diego Region.

This order (Order No. R9-2014-0041) authorizes several categories of discharges within the San Diego region that have a low threat to water quality, provided certain conditions are met to ensure compliance with water quality standards and Basin Plan objectives. Included among waiver categories is short-term construction dewatering operations (Waiver No. 3). Construction dewatering is generally authorized so long as the discharge is made to land and not directly (or indirectly) to a receiving water body, including an MS4, and it does not adversely affect the quality or the beneficial uses of the waters of the state. If the construction dewatering discharge would exceed 5,000 gallons/day for any continuous 180-day period, or if it is in or near an area with a soil and/or groundwater contamination, investigation or corrective action in effect, the discharger must submit to the San Diego RWQCB a Notice of Intent, applicable fees, monitoring data, and BMPs, as required, to demonstrate that adequate measures will be taken to prevent adverse effects on water quality.

*Local*City of San Diego Storm Water Runoff Control and Drainage Regulations

The City of San Diego Storm Water Runoff Control and Drainage Regulations are enforced through issuance of permits for projects under its jurisdictional control. Section 1.2 of the City's Storm Water Standards manual—titled “When to Apply These Standards”—states that the standards contained therein are applicable to any of the following:

- private project processed through the Development Services Department,
- public capital improvement project processed through the Engineering and Capital Projects Department, and
- ongoing maintenance efforts coordinated by the Operation and Maintenance Department (City of San Diego 2016a).

As a state agency, CSU/SDSU is not subject to local planning regulations, including those issued by the city of San Diego. Additionally, because the City will not be processing approvals related to the proposed project, and SDSU would not need to obtain building or grading permits from the City, the guidance is not legally applicable to the proposed project. However, as CSU/SDSU seeks to conform with local regulations whenever it is feasible to do so, compliance with the water quality and stormwater standards for state-sponsored projects, such as those on the SDSU campus—particularly with respect to the general permit for small MS4s described above—achieve a similar result to compliance with local development standards.

4.9.5 THRESHOLDS OF SIGNIFICANCE

The following significance criteria included in Appendix G of the CEQA Guidelines (14 CCR 15000 et seq.) assist in determining the significance of a hydrologic or water quality impact. Significant impacts would result if the proposed project would:

1. Violate any water quality standards or waste discharge requirements.
2. Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted).

3. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river in a manner which would result in substantial erosion or siltation on or off site.
4. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on or off site.
5. Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff.
6. Otherwise substantially degrade water quality.
7. Place housing within a 100-year flood hazard areas as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map.
8. Place within a 100-year flood hazard area structures which would impede or redirect flood flows.
9. Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam.
10. Result in inundation by seiche, tsunami, or mudflow.

4.9.6 IMPACTS ANALYSIS

Following issuance of the Notice of Preparation (NOP) for the proposed projects, CSU/SDSU received two (2) comment letters from public and private entities related to hydrology. These comment letters were concerning runoff and discharge from the proposed project site into the canyon causing potential erosion and gullies along the canyon; runoff from the project site flowing directly into the City municipal stormwater pipes; and consideration of detention basins as part of the proposed project. Comments also requested that the DEIR address any increase in impervious surfaces and potential effects on the City of San Diego drainage system and overall water quality; and requests of a post-construction Best Management Practices (BMPs) to be designed in conformance with the City's adopted 2016 Storm Water Standards Manual. The analysis presented below addresses each of these topics.

Would the project violate any water quality standards or waste discharge requirements?

Water quality standards and WDRs are intended to protect the quality of waters of the state—generally wetlands, lakes, creeks, rivers and their tributaries, and groundwater. Because there

are no natural water features (i.e., lakes, rivers, creeks, or springs) within the footprint of the proposed project, all impacts with respect to water quality standards or WDRs would be indirect in nature, removed in space and/or time from the impact-causing activity.

Impacts to water quality through exceedance of water quality standards, non-conformance with WDRs, or other means, potentially can result from the short-term effects of construction activity (e.g., erosion and sedimentation due to land disturbances, uncontained material and equipment storage areas, improper handling of hazardous materials), as well as long-term effects of landscaping, circulation improvements, utility infrastructure, and structural design (e.g., alteration of drainage patterns and/or increases in impervious surfaces). This discussion focuses on the potential water quality impacts associated with construction activities and the post-construction changes in land uses. Long-term hydrologic effects to the ephemeral drainages associated with changes in topography and impervious surfaces, e.g., hydromodification impacts, are addressed under the third and fourth thresholds below.

The potential to degrade water quality in downstream receiving waters is partly a function of the proposed project area as compared to the total watershed area at that location. As discussed in **Section 3.1.3**, all stormwater runoff in the proposed project's drainage area is collected and eventually discharged to Alvarado Creek through a 42-inch RCP underneath I-8. The proposed project site is comprised of 7.84-acres, with a development footprint of approximately 7.84 acres. **Table 4.9-2** illustrates the watershed area for the unnamed ephemeral drainage at the Caltrans 42-inch RCP inlet, and for Alvarado Creek at the Caltrans 42-inch RCP outlet, is approximately 64 acres and 7,488 acres, respectively. Therefore, the development footprint constitutes approximately 0.07% of the total watershed contributing to Alvarado Creek at the RCP outlet, and approximately 7.7% of the total watershed contributing to the unnamed ephemeral drainage at the RCP inlet. As the project involves no non-stormwater discharges to the storm drain system (which are prohibited without prior authorization from the RWQCB), contributions to flow would occur only during and immediately after rainfall events, when Alvarado Creek would be collecting runoff from the entire watershed.

In the context of the watershed as a whole, the off-site receiving waters are not highly sensitive to the water quality related effects of the proposed project. Based on the size of the proposed project site compared to the overall watershed size, it is unlikely that project-related effects would be measurable in Alvarado Creek. Furthermore, Alvarado Creek consists of a hardened conveyance along the north side of I-8 (i.e., a concrete trapezoidal channel), is bounded by urban development to the north, and does not currently support a natural riparian corridor. The unnamed ephemeral drainage north of the proposed project would have the greatest sensitivity

to potential project impacts, since the project would constitute approximately 7.7% of its watershed. Because water quality degradation is by nature a cumulative issue, the prevailing stormwater management standards require developers to reduce pollutant contributions to the maximum extent practicable, regardless of how minor the project-related influence on receiving water quality may be.

Stormwater Runoff During Construction

Phases I, II, and III

Construction activities such as demolition of existing structures (e.g., existing Parking Lot 9) and grading, excavation, and trenching for construction of proposed facilities would expose soils, slopes, and construction equipment/materials to stormwater runoff. Construction site runoff can contain soil particles and sediments from these activities. Dust from construction sites also can be transported to other nearby locations where the dust can enter runoff or water bodies. Spills or leaks from heavy equipment and machinery, staging areas, or building sites also can enter runoff. Typical pollutants could include petroleum products and heavy metals from equipment, as well as products such as paints, solvents, and cleaning agents, which could contain hazardous constituents. Sediment from erosion of graded or excavated surface materials, leaks or spills from equipment, or inadvertent releases of construction materials could result in water quality degradation if runoff containing the sediment entered receiving waters in sufficient quantities to exceed Basin Plan water quality objectives.

Because of the significant amount of hillside grading that would be required, increased sediment and turbidity are the primary constituents of concern with regard to construction of the proposed project. The potential impacts from construction-related activities would be temporary, generally limited to the initial demolition and site-preparation phases of construction. Following construction, disturbed areas would be paved or covered by structures. Disturbed areas on the periphery of the development would be revegetated with California native species and selectively thinned and replanted to meet City of San Diego fuel modification and steep hillside landscape guidance.

Because the proposed project collectively would result in land disturbance of more than 1 acre, it is subject to the Construction General Permit, which pertains to potential pollutant discharges resulting from grading and other construction activities (SWRCB Order No. 2009-0009-DWQ, as amended). Compliance with the permit requires SDSU and/or its contractor to file a Notice of Intent with the SWRCB and submit permit registration documents prior to construction,

including a SWPPP. The SWPPP will be prepared by a qualified individual and contain site maps that show the construction site perimeter, existing and proposed buildings, lots, roadways, stormwater collection and discharge points, general topography both before and after construction, and drainage patterns across the project site. The SWPPP will include a risk determination and list the appropriate water quality BMPs that will be used to protect stormwater quality throughout the construction phase. Additionally, the SWPPP must contain a visual monitoring program and a chemical monitoring program for “non-visible” pollutants to monitor the effectiveness of the selected BMPs.

The SWPPP will be required to demonstrate that the construction activities will not violate discharge prohibitions, effluent limitations, and water quality standards as outlined in the Construction General Permit. The following are examples of effective BMPs that are standard in a SWPPP:

- Silt fences installed along limits of work and/or the project construction site
- Stockpile containment (e.g., Visqueen, fiber rolls, gravel bags)
- Exposed soil stabilization structures (e.g., fiber matrix on slopes and construction access stabilization mechanisms)
- Street sweeping
- Tire washes for equipment
- Runoff control devices (e.g., drainage swales, gravel bag barriers/chevrons, velocity check dams) during construction phases conducted during the rainy season
- Storm drain inlet protection
- Wind erosion (dust) controls
- Tracking controls
- Prevention of fluid leaks (inspections and drip pans) from vehicles
- Dewatering operations best practices (e.g., discharge to landscaped, vegetated, or soil area or into an infiltration basin, so long as the water contains only sediment and no other pollutants; use of vacuum truck to haul the water to an authorized discharge location; or implementation of various methods of treatment on site prior to discharging the water)
- Materials pollution management

- Proper waste management
- Regular inspections and maintenance of BMPs

The SWPPP also must incorporate the hazardous materials spill prevention measures. If a cleanup action were required in the vicinity of the proposed project, any discharge of accumulated groundwater or stormwater would need to be made in coordination with the San Diego RWQCB and in accordance with applicable WDRs. SDSU shall implement all guidelines contained in the SWPPP throughout project construction (see **Section 3.2.2**). A copy of the applicable SWPPP is to be kept at the construction site. As the closest receiving water, the unnamed ephemeral drainage north of the project site would be most sensitive to potential water quality impacts of construction. This would be considered in the SWPPP and the type, design and location of BMPs would be selected in a manner that adequately protects the drainage from significant water quality impacts.

Required compliance with the Construction General Permit (SWRCB Order No. 2009-0009-DWQ, as amended) is adequate to ensure that impacts related to stormwater runoff during construction would be **less than significant**.

Stormwater Runoff During Operations and Maintenance

Phases I, II, and III

Changes in impervious areas created and non-point source pollutants associated with proposed land uses could alter the types and levels of pollutants that could be present in project site runoff. Runoff from building rooftops, driveways, and landscaped areas can contain nonpoint source pollutants such as sediment, trash, oil, grease, heavy metals, pesticides, herbicides, and/or fertilizers. Concentrations of pollutants carried in urban runoff are extremely variable, depending on factors such as the following:

- Volume of runoff reaching the storm drains
- Time since the last rainfall
- Relative mix of land uses and densities
- Degree to which street cleaning occurs

Table 4.9-10 lists the potential pollutants of concern identified by the City of San Diego as typically associated with proposed project uses.

Table 4.9-10
Potential Pollutants Generated by Proposed Project Land Use Types

| General Pollutant Categories | | | | | | | | | |
|-------------------------------------|------------------|------------------|---------------------|------------------------------|---------------------------|--|-------------------------|-----------------------------------|-------------------|
| <i>General Project Category</i> | <i>Sediments</i> | <i>Nutrients</i> | <i>Heavy Metals</i> | <i>Organic Compounds</i> | <i>Trash & Debris</i> | <i>Oxygen Demanding Substances</i> | <i>Oil & Grease</i> | <i>Bacteria & Viruses</i> | <i>Pesticides</i> |
| Attached Residential Development | X | X | — | — | X | — | — | P | X |
| Restaurants | — | — | — | — | X | X | X | X | |
| Steep Hillside Development | X | X | — | — | X | X | X | — | X |

Notes: X = anticipated; P = potential

Under existing conditions, stormwater that is not infiltrated into landscaped areas and bare ground moves as sheet flow toward street gutters, swales, and the inlets of underground storm drains. The storm drains direct runoff to the natural slopes above the eastern and western drainages on both sides of Chapultepec Hall and Parking Lot 9. Under existing conditions, these storm flows, which originate from about 5 acres of developed campus land, are not treated prior to discharge. Furthermore, Parking Lot 9 is an uncovered parking lot and therefore a potential source of non-point source pollutants in stormwater runoff (i.e., should parked vehicles leak fuels or fluid).

Under proposed project conditions, the developed area north of Remington Road would increase significantly with the addition of four residence halls and a food service building. Parking Lot 9 would be removed and proposed parking would be located below grade, thereby removing exposure of vehicles to stormwater runoff as a potential pollutant source. Without design features to capture and treat stormwater runoff, such an increase in developed area could have water quality impacts on the unnamed ephemeral drainage in the canyon to the north, such as increased erosive power and/or delivery of non-point source pollutants such as trash. **Appendix I** details the proposed drainage plan and provides the necessary modeling support to demonstrate that runoff would be captured and treated to the standards required under the Small MS4 Permit (described in **Section 3.2.2**).

In the post-development stage, the new storm drain system would replace the existing corrugated metal pipes that currently deliver untreated storm flows from campus development

to the slopes above the eastern and western arms of the canyon. The new storm drain system will convey the on-site and off-site runoff for discharge to the western ephemeral drainage creek, where it outfalls downstream at the most northerly corner of the site (**Appendix I**). This discharge location would include velocity dissipation, and would be located in an area less likely to cause erosion or rilling compared to existing conditions. The existing discharge locations are on steep slopes, whereas the proposed discharge location is on flatter ground along the existing drainage. The proposed drainage basins, discharge location, and the locations of biofiltration BMPs are shown in **Figure 4.9-5, Proposed Drainage Patterns**. **Table 4.9-11, Proposed Drainage Basins**, provides the size, runoff coefficient, and description of the proposed drainage basins. All runoff from the proposed project, as well as off-site areas to the south (i.e., a portion of the Sport Complex and Remington Road) would be passed through water quality treatment prior to discharge.

Table 4.9-11
Proposed Drainage Basins

| Basin Name | Area (Acres) | Runoff Coefficient (C) | Description |
|------------|--------------|------------------------|--|
| Basin A | 2.39 | 0.79 | Basins A through C cover a portion of the Sport Complex and Remington Road, and are off-site areas that would not change with the project. However, storm runoff from these areas would be collected and conveyed along with storm flows from the project site prior to discharge to the western drainage. |
| Basin B | 1.44 | 0.63 | |
| Basin C | 0.56 | 0.9 | |
| Basin H | 2.11 | 0.85 | Basin H would include proposed development within the existing footprint of Parking Lot 9 and the vegetated fill slope immediately bordering the lot to the north. |
| Basin I | 2.83 | 0.85 | Basin I would include proposed development within the existing footprint of Chapultepec Hall and the hillslopes to the north and west. |
| Basin J | 2.67 | 0.36 | Basin J consists of the remaining portion of the property boundary within the western drainage and canyon. |

Source: Appendix I.

In compliance with the SWRCB MS4 Permit, the development must implement stormwater quality control and flow control facilities. Due to the site constraints and conditions, stormwater infiltration, and bioretention facilities are not feasible for the proposed project. The BMPs selected for stormwater quality control are proprietary biofiltration BMPs (i.e. Modular Wetlands, Contech Filterra Biofiltration systems). These water quality BMPs meet the MEP standard because geotechnical data and site size constraints make vegetated swales, infiltration facilities, bioretention basins and other similar BMPs infeasible. As shown in **Figure 4.9-5**, the water quality BMPs would be located beneath the fire access lane and would be connected to the proposed underground storm drain system.

The proposed detention facilities for stormwater hydromodification flow control are detention vaults/cisterns (i.e. Brentwood StormTank, Oldcastle Precast Storm Capture), which must be traffic rated. The selected detention facilities for the proposed project are the Brentwood StormTank systems composed of module double stacks units and will be designed to detain the required runoff (minimum 10-year event volume) and metered discharge at the lower flow rate (10% of the peak 2-year discharge). These systems serve both water quality and flood control functions. The aforementioned stormwater quality control and hydromodification flow control BMPs are standard in the industry for sites with soil and/or space constraints, and have a demonstrated track record of performing adequately for the intended uses and conditions.

In addition to the stormwater drainage system, the proposed project would include landscape and site design BMPs that would further reduce the potential for adverse water quality impacts, including the following:

- The proposed project would consist of up to six green roofs: Two on Phase I east building, two on Phase I west building, one on the food services building, and one on the Phase II building.
- The proposed project would consist of three residential courtyards interspersed amongst the two buildings that comprise Phase I. These outdoor living spaces would incorporate movable outdoor furniture, planting beds, and turf.
- The proposed project would incorporate one residential park that would be located north of Chapultepec Hall and east of Residence Hall 3 Building D. The park would provide a lawn area, fire pit, outdoor furniture, and shade trees.
- Where the proposed project boundary meets the canyon on the north side of the site, the canyon slopes would be revegetated with California native species and selectively thinned and replanted to meet City of San Diego fuel modification and steep hillside landscape guidance.

With the proposed water quality BMPs and detention basins, peak discharge in the 100-year event from the post-development site is calculated to be about 12 cfs which is less than the pre-development conditions. See **Appendix I** for hydrology calculations.

Thus, even though the proposed project would increase the coverage of impervious surfaces relative to existing conditions, it would not result in adverse impacts on water quality when considering required compliance with the Small MS4 Permit and the associated design features that have been incorporated into the proposed project. The undergrounding of existing

uncovered parking, the capture of off-site drainage areas into the proposed drainage system, and the relocation of stormwater outfalls to the canyon bottom with a lower slope are positive changes with regard to avoiding excessive erosion/scour. The proposed biofiltration BMPs would filter out any pollutants present within stormwater flows prior to discharge into the canyon bottom. Considering these design features, the post-construction impacts on stormwater quality, including to the closest receiving water (i.e., the unnamed ephemeral drainage north of the project site), would be **less than significant**.

Non-stormwater Discharges

Phases I, II, and III

Non-stormwater discharges include activities such as groundwater dewatering during construction or permanent process related discharges, usually associated with industrial and/or service commercial sites. The proposed project would not include any permanent non-stormwater discharges. All sanitary sewage would be directed to the municipal sewer system. Furthermore, construction related groundwater dewatering is not anticipated based on the location of the proposed project atop a mesa, and the lack of observed groundwater seeps or springs. However, groundwater conditions fluctuate seasonally and thus there is the slight possibility that foundation excavations or utility trenches would require groundwater dewatering to support construction. The dewatering operations best practices required under the SWPPP would ensure that if groundwater is suspected to be contaminated, that it be appropriately treated prior to discharge. For these reasons, the impacts from non-stormwater discharge relative to groundwater would be **less than significant**.

Would the project substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?

Perched groundwater seeps have been reported in some of the previous excavations on the SDSU campus, likely a result of infiltrating landscape irrigation water and precipitation meeting natural geologic formations beneath site fills; however, no groundwater seeps or springs have been observed on-site (Southland Geotechnical Consultants 2015, URS 2013). While not anticipated, it is possible that construction contractors may need to pump groundwater seepage out of excavations during construction of sub-grade foundations and facilities (i.e., groundwater dewatering). If this

activity is required, its effects on shallow groundwater levels would be temporary and highly localized. Any impacts would be limited to the perched groundwater and, therefore, would not affect static water levels in the underlying regional aquifer; the campus is not underlain by a DWR-designated groundwater basin (see **Figure 4.9-4**). Furthermore, the campus (and the City of San Diego as a whole) is reliant on municipal water supplies, which means there are no existing or proposed groundwater wells in or adjacent to the proposed project that could be adversely affected by construction-related dewatering activities.

Following construction, changes in land cover (e.g., impervious surfaces) ultimately could affect the amount of stormwater that percolates into the ground versus the amount that runs off into the downstream ephemeral drainages or Alvarado Creek. To the extent the proposed project changes the ratio of pervious to impervious surfaces, it also could increase or decrease recharge of the underlying groundwater aquifer. However, due to the soil characteristics and slope, the area is not amenable to recharge of groundwater and instead promotes runoff. Recharge areas in the region generally are limited to ponds, wetlands, stream corridors, and flatter areas underlain by permeable soils and sediment. The proposed project is underlain by clayey soils within Hydrologic Group D, which indicates soils that have a high runoff (URS 2013; **Appendix I**). Therefore, the project-related changes in land use would not have appreciable (i.e., measurable) effects on groundwater recharge. As such, direct impacts of the proposed project on aquifer volumes, the local groundwater table, and the production rate of pre-existing nearby wells would be **less than significant**.

Indirect Impacts

Phases I, II, and III

To the extent the proposed project would generate additional demand for water, it also could indirectly result in a small, incremental increase in demand on the City's groundwater supply. However, water service for the project site is and will continue to be provided through the purchase of municipal water from the City—no on-site groundwater wells are proposed. The City currently derives its water supply almost exclusively from surface water sources (both local and imported), with only a small pilot program in place to use local groundwater (City of San Diego 2016b). Less than 1% of the City's supply is from groundwater (City of San Diego 2016b). Therefore, the project-related increase in water demand would be served by surface water and would have a negligible, if any, effect with regard to groundwater depletion. Thus, indirect impacts of the project relative to groundwater supplies would be **less than significant**.

Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river in a manner which would result in substantial erosion or siltation on- or off-site?

Phases I, II, and III

The proposed project would include detention facilities to ensure there is no increase in peak flow volumes. The project would reduce the peak discharge volume in the 100-year, 6-hour storm event (which is the storm event which typically produces the highest flow) (see Appendix I). With the proposed detention basins, peak discharge in the 100-year event from the post-development site is calculated to be about 12 cfs, which is less than the pre-development conditions. The proposed drainage plan would shift a small portion of flow that currently drains to the eastern arm of the canyon to the western arm. However, this shift would not increase the flow received by any off-site receiving waters, thereby avoiding hydromodification impacts such as flooding and streambed scour. Therefore, any impacts associated with alteration of existing drainage patterns with respect to both erosion and flooding, would be **less than significant**.

Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?

Please refer to the previous thresholds response.

Would the project create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?

Phases I, II, and III

Because the proposed project would reduce the peak flow rate from the area of the campus that drains to the canyon and the unnamed ephemeral drainage, the project would not create or contribute runoff water that would exceed the capacity of Caltrans' 42-inch RCP culvert or the concrete trapezoidal channel along Alvarado Creek, each of which has adequate capacity to carry existing runoff. As to polluted runoff, as discussed under the first criterion, the proposed stormwater treatment devices would be sufficient to avoid substantial polluted runoff from the site. Furthermore, any pollutant sources would be limited to non-point sources such as

trash/debris and sediment. For these reasons, the impacts relative to this criterion would be **less than significant**.

Would the project otherwise substantially degrade water quality?

Phases I, II, and III

The ways in which the proposed project could degrade water quality have been analyzed under the above criteria. The project would not involve any non-stormwater discharges other than sanitary sewer discharges, and would not degrade water quality for any reason other than those already discussed. Therefore, the proposed project would not otherwise substantially degrade water quality, and impacts would be **less than significant**.

Would the project place housing within a 100-year flood hazard areas as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map.

Phases I, II, and III

The site of the proposed project is not located within a 100-year flood hazard area as mapped by FEMA (see **Figure 4.9-1**). Therefore, the proposed project would have no impact relative to flood hazard areas, and impacts would be **less than significant**.

Would the project place within a 100-year flood hazard area structures which would impede or redirect flood flows.

Phases I, II, and III

The site of the proposed project is not located within a 100-year flood hazard area as mapped by FEMA. Therefore, the proposed project would not place structures within a 100-year flood hazard area and impacts would be **less than significant**. (See **Figure 4.9-3**.)

Would the project expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam.

Phases I, II, and III

Flood inundation of the proposed project site is not likely due to its elevation (i.e., higher than approximately 400 feet amsl) and distance from natural drainage channels susceptible to flooding during precipitation events (i.e., Alvarado Creek). For the same reasons, the proposed project site also is not located in an area susceptible to inundation by a dam failure (such as

Lake Murray). Therefore, the proposed project would not expose people or structures to a significant risk of loss, injury, or death involving flooding, and impacts with respect to this criterion would be **less than significant**.

Would the project result in inundation by seiche, tsunami, or mudflow?

Phases I, II, and III

Seiches are periodic oscillations of a body of water. Due to the project site's elevation and its distance from bodies of water, the possibility of its inundation from a seiche is considered very low. Similarly, as to inundation by tsunami, due to the distance from the coastline and the elevation of the project site, the possibility of inundation of the site by a tsunami is considered very low. Mudflow is a flowing mass of soil with a high fluidity during movement. The project site is located on a relatively level to gently sloping mesa area in an urbanized campus area with minimally exposed soil surfaces. The proposed project would include retaining walls and remedial grading necessary to ensure the hillside development does not destabilize the hillslope. Even if a mudflow occurred on the slopes adjacent to the site of the proposed project, the mudflow would affect the open space only in the canyon bottom and would not have consequences with regard to public safety. As such, the possibility of inundation of the project site by mudflows is considered very low. Therefore, the proposed project would not result in inundation by seiche, tsunami, and/or mudflow hazards, and impacts would be **less than significant**.

Would the project result in a cumulative impact relative to hydrology and/or water quality when considered with other present and probable future projects in the region?

Due to the existing developed nature of the area proposed to be redeveloped by the proposed project, in combination with the water quality and stormwater BMPs that would be incorporated into the project design, the proposed project would not contribute to a cumulative increase in stormwater discharge rates. With respect to water quality, the proposed project's adherence to applicable BMPs for water quality management would be consistent with the overall regional objective of improving water quality. All cumulative projects, including future campus projects, would be required to be planned, constructed, and managed in accordance with regional BMPs and discharge requirements. Adherence to regional standards would eliminate unlawful discharges and poor water quality management practices from occurring on a cumulatively considerable scale. Further, other projects in process or proposed in the future would be required to adhere to regional and other applicable water quality protection measures to eliminate adverse cumulative water quality conditions. Therefore, the proposed project

would not result in significant cumulative impacts related to hydrology and/or water quality and impacts would be **less than significant**.

4.9.7 MITIGATION MEASURES

Because all potential impacts of the proposed project would be less than significant as a result of compliance with applicable laws and regulations and the implementation of corresponding project design features, no mitigation measures are required.

4.9.8 LEVEL OF SIGNIFICANCE AFTER MITIGATION

The combination of source control, site design features (e.g., landscaping and green rooftops), and biofiltration BMPs to be incorporated into the proposed project are adequate to avoid or substantially reduce potential impacts associated with increases in the rate, volume and/or pollutant load of surface runoff to the MEP. There are no mitigation measures required; therefore, project impacts related to hydrology and water quality standards would remain less than significant.

4.9.9 REFERENCES

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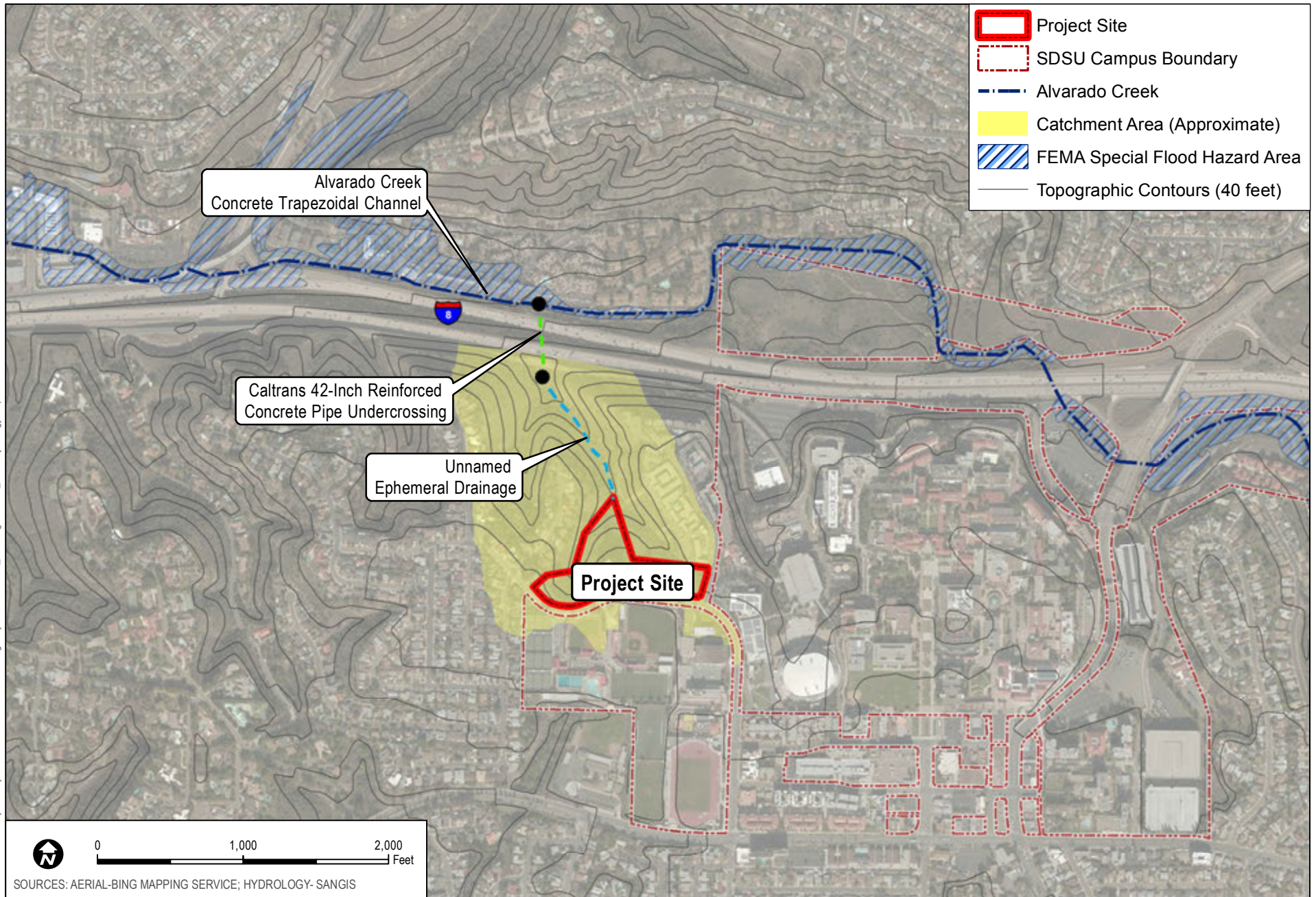
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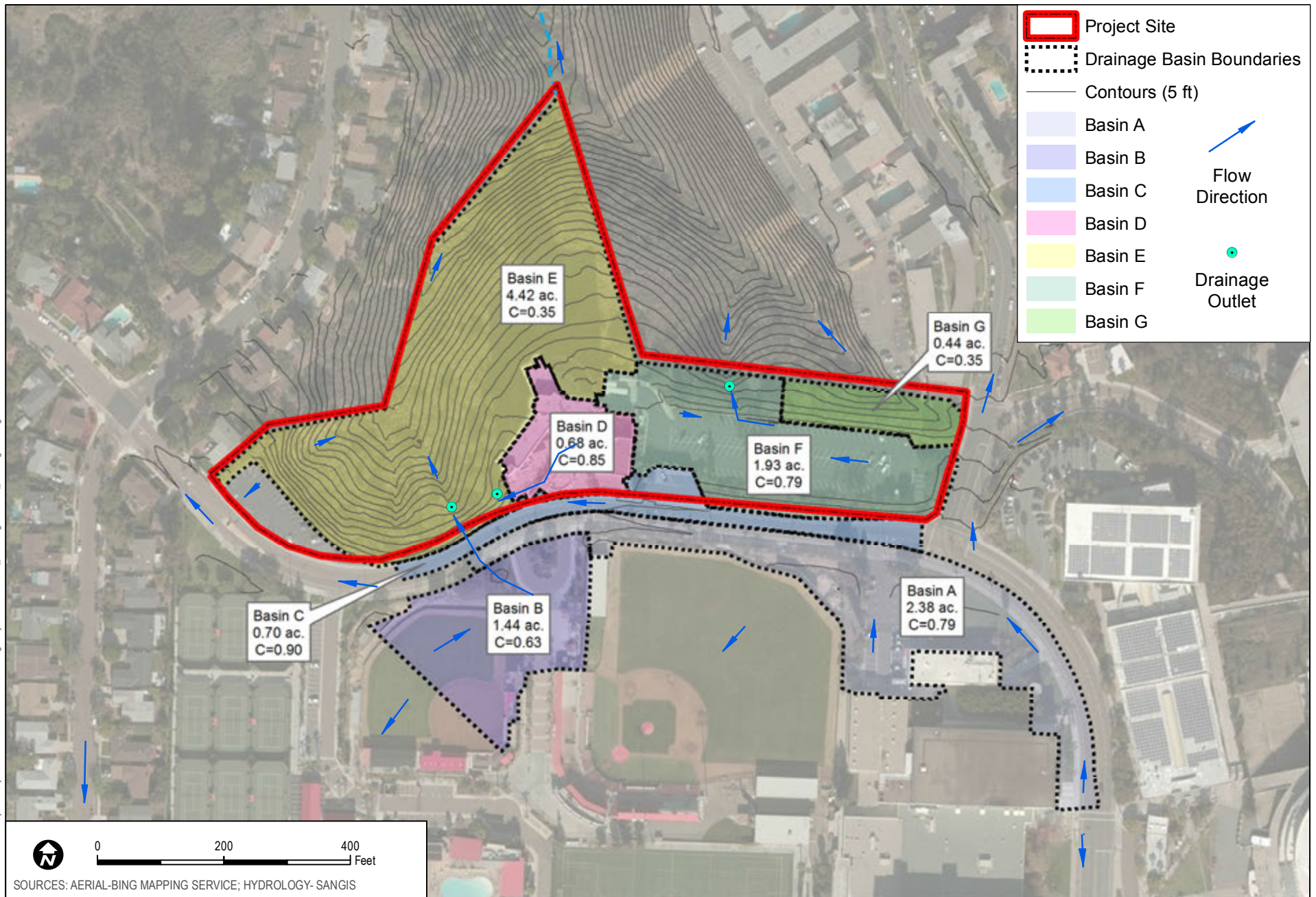
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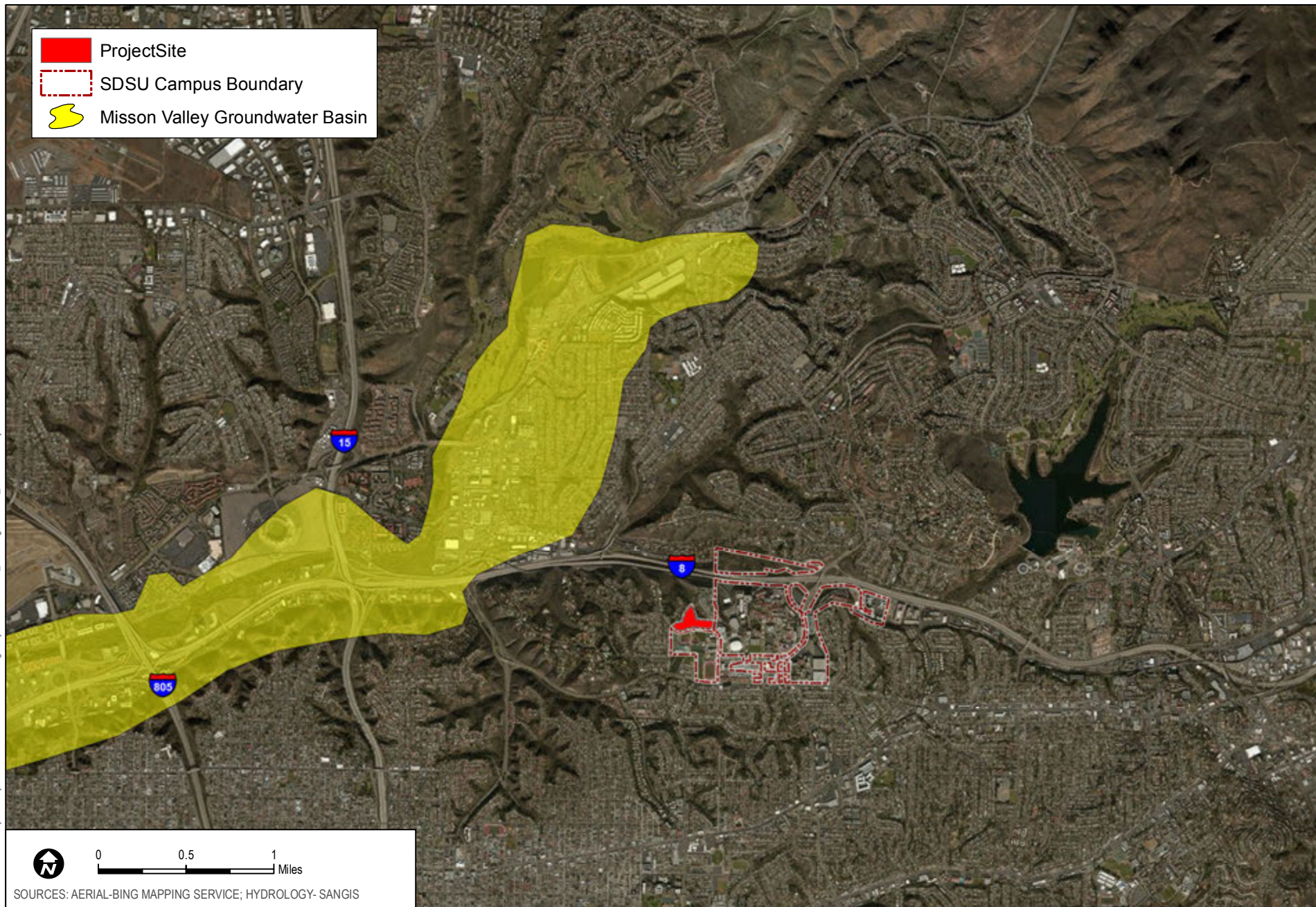
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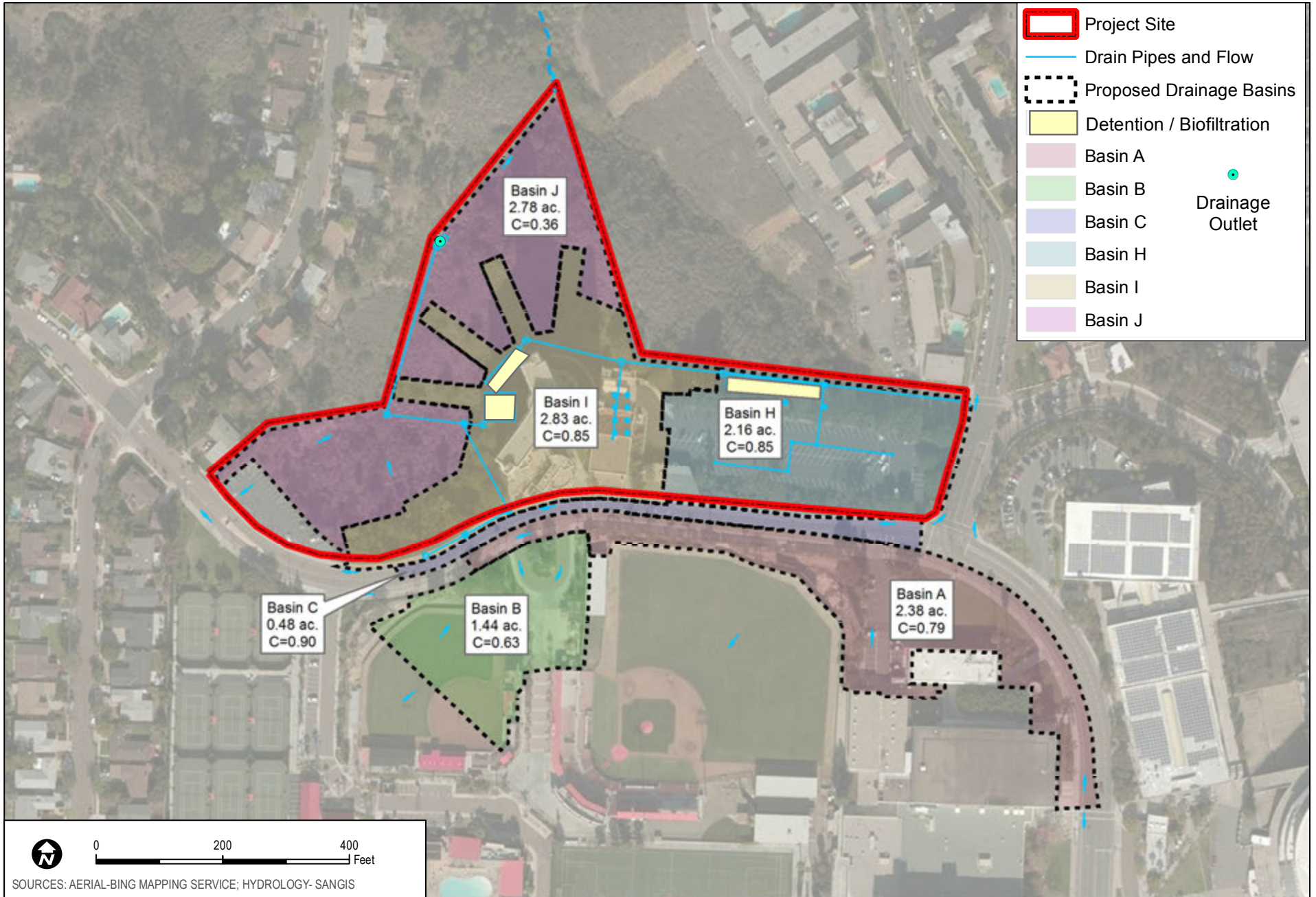
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